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PAGE 01 GENEVA 04569 01 OF 02 171008Z RELEASED IN PART  
 ACTION IO-16 B1, 1.4(B), 1.4(D)

INFO	LOG-00	AF-01	AID-01	AMAD-01	ARA-01	CIAE-00	C-01
	OASY-00	DODE-00	EAP-01	EB-01	EUR-01	HA-09	H-01
	TEDE-00	INR-00	L-01	ADS-00	NEA-01	NSAE-00	NSCE-00
	OIC-02	PA-01	PRS-01	P-01	SP-00	SR-00	SS-00
	STR-01	TRSE-00	USIE-00	SA-01	RPE-01	/044W	
	-----47B0DC 171009Z /38						

O 171011Z MAY 94

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 9414

INFO HUMAN RIGHTS COMMISSION COLLECTIVE

AMEMBASSY ADDIS ABABA

AMEMBASSY BUJUMBURA

AMEMBASSY CAIRO

AMEMBASSY DAR ES SALAAM

AMEMBASSY KAMPALA

AMEMBASSY KINSHASA

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 04569

USUN PLEASE PASS TO AMBASSADOR-DESIGNATE FERRARO

E.O. 12356: DECL: OADR

TAGS: PHUM, UNHRC-1, RW

SUBJECT: HUMAN RIGHTS COMMISSION SPECIAL SESSION ON

RWANDA: UPDATE AS OF MAY 17

REF: (A) GENEVA 4552, (B) GENEVA 4478, (C) STATE 128805  
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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THE SPECIAL SESSION ON RWANDA WILL CONVENE MAY 24-25. HIGH COMMISSIONER FOR HUMAN RIGHTS AYALA LASO IS PREPARING HIS REPORT, WHICH MAY BE AVAILABLE TO GOVERNMENTS MAY 20.

B1

ARE

CONSULTING ACTIVELY WITH THE AFRICANS AND OTHERS ON THE

UNITED STATES DEPARTMENT OF STATE  
 CLASSIFIED BY DEPT. OF STATE, M. GRAFELD, DAS, A/GIS  
 REVIEW AUTHORITY: ARCHIE M BOLSTER  
 CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)  
 DECLASSIFY AFTER: 17 MAY 2016  
 DATE/CASE ID: 08 DEC 2011 201005065

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ELEMENTS OF A DRAFT RESOLUTION. THE [REDACTED] UNCLASSIFIED  
PUSHING FOR ELEMENTS VERY SIMILAR TO OUR OWN. WE ARE IN  
CLOSE TOUCH WITH A VARIETY OF KEY PLAYERS TO PRESS  
QUIETLY FOR OUR OBJECTIVES. END SUMMARY.

3. ALTHOUGH THE HUMAN RIGHTS CENTER HAS NOT YET  
OFFICIALLY NOTIFIED UNHRC MEMBERS OF THE DATES FOR THE  
SPECIAL SESSION ON RWANDA, CONTACTS AT THE CENTER INFORM  
US THAT THE MEETING HAS BEEN SCHEDULED FOR MAY 24-25.

4. AT 6:00PM MAY 16, THE CLOSING HOUR FOR SUBMISSION OF  
RESPONSES TO THE CANADIAN REQUEST FOR A SPECIAL SESSION,  
THE HUMAN RIGHTS CENTER HAD RECEIVED 45 AFFIRMATIVE  
RESPONSES. THE FINAL LIST OF THOSE RESPONDING  
AFFIRMATIVELY BEFORE THE DEADLINE INCLUDES: CAMEROON,  
COTE D'IVOIRE, KENYA, LESOTHO, MAURITANIA, MAURITIUS,  
NIGERIA, SUDAN, TOGO, TUNISIA, BANGLADESH, CYPRUS,  
INDIA, INDONESIA, IRAN, JAPAN, KOREA MALAYSIA,  
PAKISTAN, SRI LANKA, BULGARIA, HUNGARY, POLAND, ROMANIA,  
RUSSIA, BARBADOS, BRAZIL, COLOMBIA, COSTA RICA, CHILE,  
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ECUADOR, MEXICO, PERU, URUGUAY, VENEZUELA, AUSTRALIA,  
AUSTRIA, CANADA, FINLAND, FRANCE, GERMANY, ITALY,  
NETHERLANDS, THE U.K., AND THE U.S.

5. THE AFRICAN GROUP WILL MEET THE AFTERNOON OF MAY 17  
TO DISCUSS ITS APPROACH TO THE SPECIAL SESSION. A WEOG  
MEETING HAS BEEN SET FOR MAY 18. WE ARE SCHEDULED TO  
MEET WITH HIGH COMMISSIONER FOR HUMAN RIGHTS AYALA LASSO  
ON MAY 18.

6. THE [REDACTED] HAVE BEGUN A CONCERTED EFFORT TO  
DEVELOP CONSTRUCTIVE ELEMENTS FOR THE RESOLUTION TO BE  
ADOPTED BY THE SPECIAL SESSION. OPERATIONALLY, THE  
[REDACTED] ARE SEEKING A JOINT EFFORT WITH THE AFRICANS.  
THE MISSIONS OF [REDACTED]

B1

[REDACTED] HAVE BEEN THE MOST  
ACTIVE AFRICANS IN GENEVA ON THE RWANDA ISSUE. OVER THE  
PAST TWO WORKING DAYS, THE [REDACTED] HAVE MET FOR SIX  
HOURS WITH [REDACTED] REPRESENTATIVES TO  
ESTABLISH A JOINT BASIS FOR MOVING FORWARD. THE

B1

[REDACTED] BELIEVE THEY HAVE REACHED A GENERAL  
UNDERSTANDING WITH THE AFRICANS ON THE BASIC ELEMENTS TO  
BE INCLUDED IN A RESOLUTION. WHILE THESE ELEMENTS ARE  
STILL EVOLVING, THEY ARE VERY CLOSE TO THE DRAFT U.S.

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ELEMENTS. WE HAVE PROVIDED THE [ ] UNCLASSIFIED  
CONFIDENTIAL BASIS WITH A COPY OF OUR ELEMENTS; THEY  
HAVE AGREED TO TRY TO INCORPORATE INTO THEIR OWN LIST  
THE ELEMENTS FROM OURS WHICH ARE NOT ALREADY INCLUDED.  
WE ALSO URGED THE [ ] TO ESTABLISH AN INFORMAL  
DRAFTING GROUP TO BEGIN WORK ON A RESOLUTION; THEY  
AGREED TO TRY TO CONVENE SUCH A GROUP LATE THIS WEEK.

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7. THE [ ] MET BRIEFLY WITH HIGH COMMISSIONER  
AYALA LASO OVER THE WEEKEND FOR A READ-OUT OF HIS TRIP  
TO RWANDA. AYALA SPOKE IN GENERAL TERMS OF THE TERRIBLE  
SITUATION ON THE GROUND THERE AND RELATED HIS  
EXPERIENCES DURING THE VISIT. HE WAS NOT YET CLEAR ON  
HIS LIKELY RECOMMENDATIONS FOR THE SPECIAL SESSION, BUT  
SET OUT HIS PRIORITIES ALONG THE LINES OF THE PUBLIC  
STATEMENT HE MADE IN RWANDA (REFTEL A).

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8. WE SPOKE AT LENGTH MAY 16 WITH UN SPECIAL PROCEDURES

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ACTION IO-16

INFO	LOG-00	AF-01	AID-01	AMAD-01	ARA-01	CIAE-00	C-01
	OASY-00	DODE-00	EAP-01	EB-01	EUR-01	HA-09	H-01
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-----47B0ED 171010Z /38

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O 171011Z MAY 94  
FM USMISSION GENEVA

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TO SECSTATE WASHDC IMMEDIATE 9415  
INFO HUMAN RIGHTS COMMISSION COLLECTIVE  
AMEMBASSY ADDIS ABABA  
AMEMBASSY BUJUMBURA  
AMEMBASSY CAIRO  
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C O N F I D E N T I A L SECTION 02 OF 02 GENEVA 04569

USUN PLEASE PASS TO AMBASSADOR-DESIGNATE FERRARO

E.O. 12356: DECL: OADR

TAGS: PHUM, UNHRC-1, RW

SUBJECT: HUMAN RIGHTS COMMISSION SPECIAL SESSION ON  
CHIEF GEORG MAUTNER-MARKHOF, WHO VISITED RWANDA WITH THE  
HIGH COMMISSIONER AND WHO IS PREPARING THE FIRST DRAFT  
OF THE HCHR'S REPORT. MAUTNER-MARKHOF HIGHLIGHTED THE  
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HIGH COMMISSIONER'S STATEMENT IN RWANDA AS A KEY  
DOCUMENT.

9.

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AYALA HAS NOT YET  
DECIDED WHETHER TO PROPOSE THE APPOINTMENT OF A SPECIAL  
RAPPORTEUR.

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ON THE QUESTION OF MONITORS, THE HIGH COMMISSIONER IS

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UNLIKELY TO ACT WITHOUT THE EXPRESS AUTHORIZATION OF THE  
COMMISSION. THAT SAID, MAUTNER-MARKHOF BELIEVES THE  
COMMISSION SHOULD RECOMMEND MONITORS.

10. IN REGARD TO THE SITUATION ON THE GROUND IN RWANDA,  
THE HIGH COMMISSIONER CONCLUDED FROM HIS VISIT THAT THE  
KEY TO PROGRESS IS ACHIEVING A CEASEFIRE. A SERIOUS  
COMPLICATING FACTOR IS THAT THE GOVERNMENT DOES NOT HAVE  
FULL CONTROL OVER THE MILITARY AND PARA-MILITARY FORCES

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ACTING ON ITS BEHALF. THE RPF IS BETTER ORGANIZED, BUT  
WILL NOT AGREE TO A CEASEFIRE UNLESS THE GOVERNMENT  
AGREES TO A MEANINGFUL INVESTIGATION OF THE MASSACRES;  
THE GOVERNMENT IS NOT YET INCLINED TO DO SO. AYALA  
BELIEVES THE APPOINTMENT A STRONG SPECIAL RAPPORTEUR  
COULD BRIDGE THIS DIFFERENCE BETWEEN THE RPF AND THE  
GOVERNMENT AND SO HELP PROVIDE A BASIS FOR BOTH SIDES TO  
RETURN TO THE NEGOTIATING TABLE.

11. [redacted]

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THE HCHR JUDGES

THAT THE SITUATION IN BURUNDI, WHILE EXTREMELY FRAGILE,  
IS SLOWLY IMPROVING AND BECOMING MORE STABLE. AYALA IS  
TAKING A NUMBER OF INITIATIVES TO TRY TO PROVIDE HUMAN  
RIGHTS ASSISTANCE TO BURUNDI. HE IS INSTRUCTING ASYG  
IBRAHIMA FALL TO RECRUIT AND SEND TO BURUNDI BY MID-JUNE  
AN OFFICER OR TEAM TO IMPLEMENT THE HUMAN RIGHTS  
ADVISORY SERVICES PROGRAM FOR BURUNDI WHICH WAS  
AUTHORIZED BY THE LAST SESSION OF THE UNHRC AND WHICH  
HAS ALREADY BEEN AGREED. ALTHOUGH THESE OFFICERS WOULD  
BE IN BURUNDI IN AN ADVISORY SERVICES CAPACITY, PART OF  
THEIR MANDATE WOULD BE TO REPORT ON THE HUMAN RIGHTS  
DEVELOPMENTS THERE. AYALA OBTAINED THE AGREEMENT OF  
BURUNDI'S INTERIM PRESIDENT FOR SPEEDY IMPLEMENTATION OF  
THE HUMAN RIGHTS CENTER'S ADVISORY SERVICES PROGRAM.

12. MAUTNER-MARKHOF TOLD US THAT HIS DRAFT OF AYALA'S  
REPORT WOULD BE COMPLETED BY MAY 18. AYALA MIGHT THEN  
MAKE MODIFICATIONS, PERHAPS ON THE BASIS OF NEW

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DEVELOPMENTS ON THE GROUND OR IN THE SECURITY COUNCIL.  
UNHRC SECRETARY JOHN PACE TOLD US THAT AYALA WAS  
CONSIDERING RELEASING THE REPORT BEFORE THE END OF THIS  
WEEK SO THAT IT COULD BE IN THE HANDS OF GOVERNMENTS A  
FEW DAYS BEFORE THE OPENING OF THE SPECIAL SESSION.

13. WE WILL REMAIN IN CLOSE CONTACT WITH THE KEY  
PLAYERS IN GENEVA IN AN EFFORT TO ENSURE THAT U.S.  
PRIORITIES FOR THE SESSION ARE ACHIEVED. AT THIS POINT,  
THERE APPEARS TO BE A PRELIMINARY CONVERGENCE OF  
THINKING ALONG THE LINES OF OUR OWN ELEMENTS. WE WILL  
CONTINUE TO ENCOURAGE MOVEMENT IN THIS DIRECTION. SPIEGEL

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